# SEA Enforcement Mechanisms Under IDEA Part B and Utah's Experience

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### Host



### Presenters



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Overview of Today's Webinar

Introduction

Regulatory Guidance

Utah's Experience

State Discussion









What experience do you have implementing enforcement mechanisms to ensure compliance with the IDEA fiscal requirements to improve outcomes?







# **Enforcement Mechanisms**

Tools the state may use, informed through monitoring activities as part of its general supervision system, to:

- Hold LEAs accountable
- Improve outcomes for students with disabilities
- Promote compliance with IDEA
- As a result of:
  - LEA determinations
  - Monitoring activities
  - Longstanding, systemic, or extensive findings of noncompliance







# **Remedies for Noncompliance**

- Imposing special conditions
- Temporarily withholding cash payments pending correction of the deficiency or more severe enforcement action
- Disallowing all or part of the cost of the activity/action not in compliance
- Suspending or terminating the federal award
- Withholding further federal awards for the program or project

2 CFR §200.339







# **Specific Conditions**

SEAs may adjust specific conditions based on the following factors:

- Evaluation of risk
- History of compliance
- Application or recipient's ability to meet expected performance goals
- Responsibility determination

2 CFR §200.208(b)







# Specific Conditions (continued)

If an SEA uses specific conditions, they must notify the subrecipient of the:

1. Nature of the additional requirements,

2. Reason,

- 3. Action required to remove the additional requirements,
- 4. Time allowed to complete the actions (if applicable), and
- 5. Method for requesting reconsideration.

2 CFR §200.208(d)







# **State Enforcement Through Determinations**

State enforcement actions apply as follows:

- Needs Assistance for Two Consecutive Years takes one or more of the following:
  - Advise of available technical assistance
  - Identify the LEA as high-risk
  - Special conditions







# **State Enforcement Through Determinations**

#### Needs Intervention for Three or More Consecutive Years

- Any of the actions described in Needs Assistance
- Takes one or more of the following actions:
  - Require a corrective action plan
  - Withhold, in whole or in part, future payments

### Needs Substantial Intervention

• Withhold, in whole or in part, further payments







# **Continuum of Incentives and Sanctions**

- 1. Use incentives as well as enforcement actions or sanctions to motivate LEAs to improve outcomes and compliance
- 2. Reward progress toward the goal, not just reaching it
- 3. Be transparent with your procedures: clearly stated, publicly available list of the continuum
- 4. Involve interested groups in developing a continuum of incentives and sanctions
- 5. Use data to drive decision making to ensure that incentives, enforcement actions, or sanctions are meaningful







# Withholding Funds

34 CFR §300.605: Withholding funds.

- Opportunity for a hearing with reasonable notice
- Suspend payments pending the outcome of a hearing
- Nature of withholding







# **Disapproval of an Application**

- The SEA must provide the LEA with notice and an opportunity for a hearing before it may disapprove the application.
- The SEA must provide a hearing within 30 days of receiving a request.
- The SEA must issue a written ruling including findings of fact and reasons for the ruling no later than 10 days after the hearing.

34 CFR §76.401







# **Additional Fiscal Considerations**

34 CFR §300.705: Subgrants to LEAs.

34 CFR §300.205: Adjustment to local fiscal efforts in certain fiscal years.

34 CFR §300.227: Direct services by the SEA.







# Utah's Experience Using Enforcement Mechanisms







# Utah State Board of Education (USBE) Outline

- Statutes and Rules
- Activities and Enforcement Actions Taken
- Timing of Enforcement Actions
- SEA Implications
- LEA Implications







### **Statutes and Rules**

- Utah State Board of Education is afforded broad supervision authority of public education by <u>state statute</u>
- Utah State Board of Education is granted rule making authority by <u>state statute</u>
- Utah State Board of Education is granted broad authority to impose corrective action for violations of education regulations by <u>state statute</u>







# **Statute and Rules**

- Supervision Authority
  - 53E-2-401(2)(b), "General control and supervision" as used in Utah Constitution, Article X, Section 3, means directed to the whole system
- Rule Making Authority
  - 53-2-401(4)(a), "...the state board may make rules to execute the state board's duties and responsibilities under the Utah Constitution and state law"
- Corrective Action
  - 53E-2-(401)(8)(a), "If an education entity violates this public education code or rules authorized under this public education code, the state board may, in accordance with the rules described in Subsection (8)(c):"







# **Activities and Enforcement Actions Taken**

USBE monitoring activities are compromised of the following:

- Investigations by fiscal and program staff
- Monitoring activities by fiscal and program staff
- Audits by USBE Internal audit







# **Activities and Enforcement Actions Taken**

Examples of past enforcement actions

- Submit updated policies and procedures
- Submit monthly program reports
- Repayment of unallowable costs
- Suspension of State Funds
- Suspension of Federal Award
- Direct use of funds
- Require independent technical assistance at LEA's cost







# **Timeline of Enforcement Actions**

- LEA is identified for monitoring
- LEA is notified of monitoring
- LEA monitoring begins with LEA staff interviews and documentation review
- Document review demonstrates non-compliance with rules and regulations
- Notice of Non-Compliance is sent to LEA along with instructions on appeal rights
- Substantial non-compliance requires suspension of award until non-compliance is rectified
- Notice of award suspension with 90 days to correct non-compliance







# **Timeline of Enforcement Actions**

- If LEA does not correct non-compliance with 90 days, then award will be terminated
- Notice of intent to terminate award is sent to LEA with appeal rights
- USBE will contract with independent hearing officer to hold public hearing
- Public hearing held for LEA
- Hearing officer issues opinion within 10 days
- Hearing officer opinion will become final absent filing of additional legal procedures







# **SEA Implications**

- SEA staff must have thorough understanding of available enforcement mechanisms and the SEA's role in the process
- SEA staff must provide timely notification to LEA for each step
- SEA must have written rules or regulations that govern that application of enforcement mechanisms
- SEA must be ready and willing to dedicate significant time and effort to enforcement activities







# **LEA Implications**

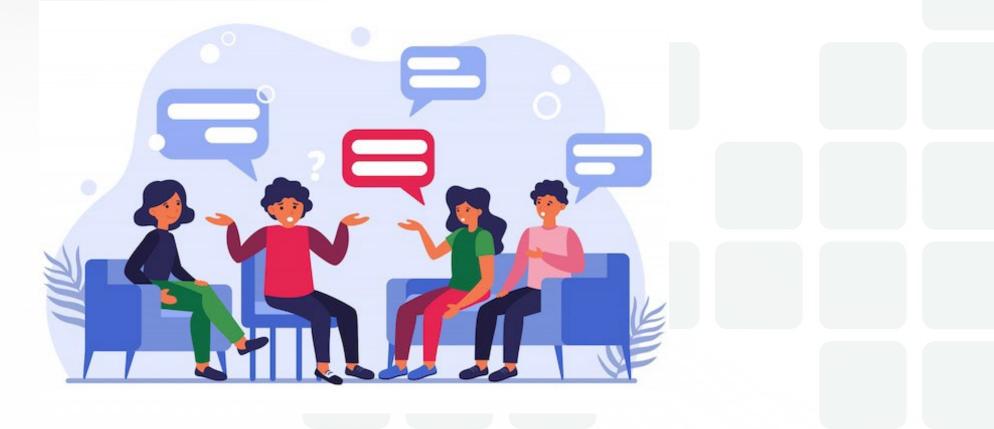
- LEAs must understand the potential outcomes of noncompliance
- LEAs need recurring training on compliance with applicable federal and state regulations
- LEAs need to establish cooperative relationship with SEA
- SEAs need to clearly communicate in writing to LEAs the right to a hearing for each step of the enforcement actions







## State Discussion









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